

**Grand County Library District
Granby, Colorado**

**Financial Statements
December 31, 2025**



**Grand County Library District
Financial Report
December 31, 2025**

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INDEPENDENT AUDITOR'S REPORT

**To the Board of Trustees
Grand County Library District
Granby, Colorado**

Opinion

We have audited the accompanying financial statements of the governmental activities and each major fund of Grand County Library District (the "District"), as of and for the year ended December 31, 2025, which collectively comprise the District's basic financial statements as listed in the Table of Contents, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of December 31, 2025 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP").

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("U.S. GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The District's management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. GAAP, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

Member: American Institute of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT
To the Board of Trustees
Grand County Library District
Granby, Colorado

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

U.S. GAAP require that the Management's Discussion and Analysis in Section B be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

INDEPENDENT AUDITOR'S REPORT
To the Board of Trustees
Grand County Library District
Granby, Colorado

Required Supplementary Information (continued)

The budgetary comparison information in section E is not a required part of the basic financial statements but is supplementary information required by U.S. GAAP. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

McMahan and Associates, L.L.C.

McMahan and Associates, L.L.C.
Avon, Colorado
March 11, 2026

Grand County Library District
Management Discussion and Analysis



**Grand County Library District
Management's Discussion and Analysis
December 31, 2025**

As management of Grand County Library District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2025.

Financial Highlights

- The assets and deferred outflow of resources of the District exceeded its liabilities and deferred inflow of resources by \$13,640,066 at the close of the most recent fiscal year end. Of this amount, \$9,228,146 may be used to meet the District's ongoing obligations to patrons.
- At the end of the current fiscal year, total spendable fund balance for the General Fund was \$9,296,841 or 269% of total General Fund expenditures

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise two components: Government-wide and fund financial statements and Notes to the Financial Statements.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the District's assets, liabilities, and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The governmental activity of the District is library services. There are currently no business-type activities of the District.

The government-wide financial statements can be found on pages C1 and C2 of this report.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District currently accounts for all its activities using a General Fund.

Overview of the Financial Statements (continued)

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Notes to the Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found on pages D1 through D14 of this report.

Government-wide Financial Analysis:

Almost all of the District's revenue was from property taxes. Most of the District's assets are reflected in the investment in capital assets (i.e. buildings, books, furniture, fixtures, and equipment). Capital assets account for 22% of the total assets. The District will use these assets to provide services to its citizens. Accordingly, these assets are not an available source for payment of future spending. Of the remaining assets, 3% of the governmental activities annual budget is restricted for use in the event of an emergency.

Grand County Library District's Net Position

	<u>2025</u>	<u>2024</u>
Assets:		
Current and other assets	\$ 14,818,196	\$ 12,280,198
Capital assets	4,242,920	4,324,156
Total Assets	<u>19,061,116</u>	<u>16,604,354</u>
Liabilities:		
Other liabilities	116,604	72,040
Long-term liabilities	140,625	119,543
Total Liabilities	<u>257,229</u>	<u>191,583</u>
Deferred inflows of resources:		
Unavailable grant and pledge revenue	1,000	1,000
Unavailable property tax revenue	5,162,821	4,885,788
Total deferred inflows of resources	<u>5,163,821</u>	<u>4,886,788</u>
Net Position:		
Net investment in capital assets	4,242,920	4,324,156
Restricted	169,000	107,000
Unrestricted	9,228,146	7,094,827
Total Net Position	<u>\$ 13,640,066</u>	<u>\$ 11,525,983</u>

Government-wide Financial Analysis (continued)

Approximately 31% of the District's net position reflects its investment in capital assets, which includes buildings, equipment, land, and books.

Grand County Library District's Change in Net Position

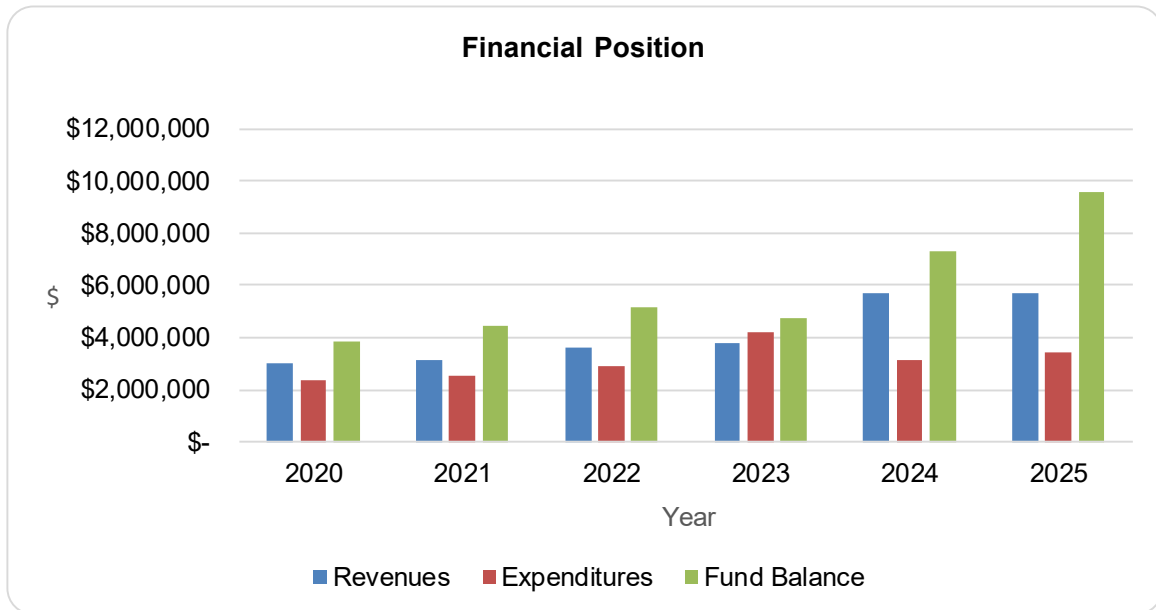
Revenues:	<u>2025</u>	<u>2024</u>
General revenues:		
Property taxes	\$ 4,877,765	\$ 4,974,584
Specific ownership taxes	245,347	229,262
Interest on taxes	10,800	11,652
Intergovernmental revenues	11,194	25,434
Earnings on investments	395,065	338,413
Other income	45,815	40,716
Operating grants and contributions	97,013	101,783
Total Revenues	<u>5,682,999</u>	<u>5,721,844</u>
 Expenses:		
Personnel services	1,962,749	1,847,355
Supplies	67,571	54,305
Library materials	236,760	243,926
Technology	169,701	116,200
Communications	69,928	61,379
Facilities and maintenance	352,328	303,209
Professional services	397,687	273,043
Other expenses	24,469	27,075
Donated goods and services	11,877	10,415
Capital outlay	-	25,306
Depreciation and amortization	275,846	244,608
Total Expenses	<u>3,568,916</u>	<u>3,206,821</u>
 Change in Net Position	 2,114,083	 2,515,023
 Net Position - Beginning	 <u>11,525,983</u>	 <u>9,010,960</u>
Net Position - Ending	<u><u>\$ 13,640,066</u></u>	<u><u>\$ 11,525,983</u></u>

Property taxes were the most significant source of general revenues for the District. Property taxes accounted for 86% of revenues. Specific ownership taxes, which consist of vehicle taxes collected at the County, were also a significant source of revenue accounting for 4% of total revenues.

When compared with 2024, total District expenses increased by \$362,095 mainly due to an increase in staff wages, hired consultants, and increases in programming and technology.

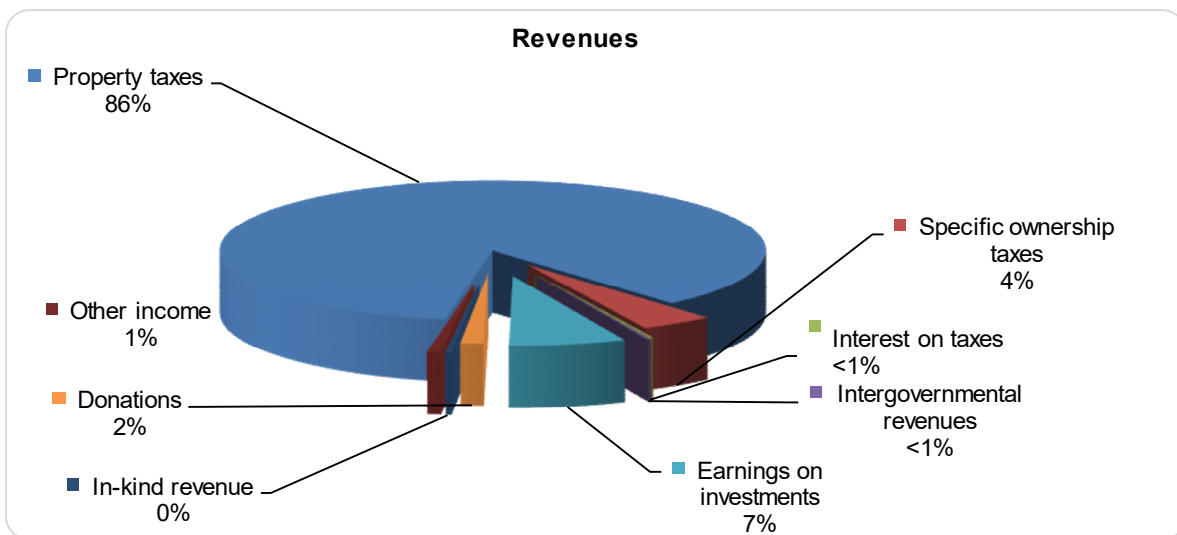
Financial Analysis of the District's Funds

As mentioned earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District had the following changes in its General Fund for the years 2020 through 2025:



The District's General Fund had a change in fund balance of \$2,162,858 and an ending fund balance of \$9,296,841. Of this balance, \$121,977 is not in spendable form, \$169,000 is restricted for the TABOR required emergency reserve, \$4,500,000 was committed for future capital project, \$920,000 was committed for an Economic Stabilization Fund, \$150,000 was committed for a facilities and technology reserve, \$681,703 was assigned for cash flow reserves, and \$2,754,161 is unassigned. Revenues decreased by \$56,332 or 1.0% from 2024. Fund balance increased despite lower revenues and higher expenses than the prior year, due to the degree to which revenues still exceeded expenses, in line with the District's plan to invest in future capital projects as well as new library construction.

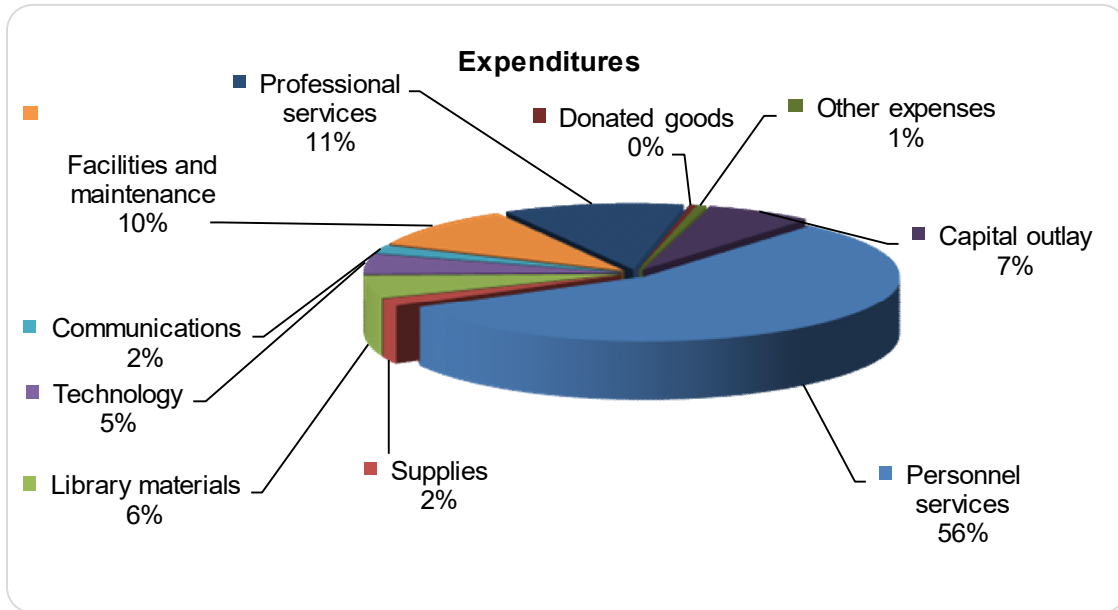
The following chart represents the District's revenues:



Property taxes make up the largest source of revenue for the District.

Financial Analysis of the District's Funds (continued)

The District's General Fund expenditures consist primarily of personnel services (wages, retirement, health insurance, etc.), professional services, facility maintenance, and capital outlay.



Budget variances in the General Fund: The District's 2025 budget was approved at the end of 2024. Significant budget variances were as follows:

Account	Final Budget	Actual	Variance From Final Budget	Reason
Revenues:				
Earnings on investments	\$ 240,000	\$ 379,858	\$ 139,858	Increased rates

Expenditures:

Capital assets: The District had a net decrease in its capital assets during 2025. Additional information as well as a detailed classification of the District's net capital assets can be found in the Notes to the Financial Statements on page D9 of this report.

Long-term debts: The District's only long term liabilities consist of compensated absences balances. Additional information can be found in the Notes to the Financial Statements on page D9 of this report.

Next year's budget and rates: The District had \$9,296,841 of fund balance at the end of the current fiscal year. The District's 2026 budget anticipates revenues of \$5,806,067 and expenses of \$3,972,985, for an estimated increase to fund balance of \$1,833,082.

Request for Information

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Grand County Library District, P.O. Box 1050, Granby, CO 80446 or you may call 970-887-9411.

Grand County Library District

Basic Financial Statements



Grand County Library District
Governmental Fund Balance Sheet/Statement of Net Position
December 31, 2025

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Total</u>	<u>Adjustments</u>	<u>Statement of Net Position</u>
Assets:					
Cash and cash equivalents	271,824	28,181	300,005	-	300,005
Investments	9,002,149	212,809	9,214,958	-	9,214,958
Cash with County Treasurer	15,609	-	15,609	-	15,609
Accounts receivable	2,826	-	2,826	-	2,826
Property taxes receivable	5,162,821	-	5,162,821	-	5,162,821
Prepaid expense	121,977	-	121,977	-	121,977
Non-current assets:					
Capital assets, net of depreciation	-	-	-	4,242,920	4,242,920
Total Assets	<u>14,577,206</u>	<u>240,990</u>	<u>14,818,196</u>	<u>4,242,920</u>	<u>19,061,116</u>
Liabilities:					
Accounts/vouchers payable	40,278	60	40,338	-	40,338
Accrued expenses	76,266	-	76,266	-	76,266
Non-current liabilities:					
Accrued compensated absences	-	-	-	140,625	140,625
Total Liabilities	<u>116,544</u>	<u>60</u>	<u>116,604</u>	<u>140,625</u>	<u>257,229</u>
Deferred Inflows of Resources:					
Unavailable grant and pledge revenue	1,000	-	1,000	-	1,000
Unavailable property tax revenue	5,162,821	-	5,162,821	-	5,162,821
Total Deferred Inflows of Resources	<u>5,163,821</u>	<u>-</u>	<u>5,163,821</u>	<u>-</u>	<u>5,163,821</u>
Fund Balance/Net Position:					
Fund Balance:					
Nonspendable	121,977	-	121,977		
Restricted for emergencies	169,000	-	169,000		
Committed	5,570,000	240,930	5,810,930		
Assigned	681,703	-	681,703		
Unassigned	2,754,161	-	2,754,161		
Total Fund Balance	<u>9,296,841</u>	<u>240,930</u>	<u>9,537,771</u>		
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	<u>14,577,206</u>	<u>240,990</u>	<u>14,818,196</u>		
Net Position:					
Net investment in capital assets				4,242,920	4,242,920
Restricted for:					
Emergencies				169,000	169,000
Unrestricted:				(309,625)	9,228,146
Total Net Position				<u>4,102,295</u>	<u>13,640,066</u>

The accompanying notes are an integral part of these financial statements.

Grand County Library District
Statement of Governmental Fund Revenues, Expenditures
and Changes in Fund Balances / Statement of Activities
For the Year Ended December 31, 2025

	<u>General Fund</u>	<u>Special Revenue</u>	<u>Total</u>	<u>Adjustments</u>	<u>Statement of Activities</u>
Revenues:					
Property taxes	4,877,765	-	4,877,765	-	4,877,765
Specific ownership taxes	245,347	-	245,347	-	245,347
Interest on taxes	10,800	-	10,800	-	10,800
Intergovernmental revenues	10,194	1,000	11,194	-	11,194
Earnings (losses) on investments	379,858	15,207	395,065	-	395,065
Donations	35,240	41,737	76,977	-	76,977
Contributed goods and services	20,036	-	20,036	-	20,036
Other income	44,907	908	45,815	-	45,815
Total Revenues	<u>5,624,147</u>	<u>58,852</u>	<u>5,682,999</u>	<u>-</u>	<u>5,682,999</u>
Expenditures/Expenses:					
Personnel services	1,941,666	-	1,941,666	21,083	1,962,749
Supplies	67,505	66	67,571	-	67,571
Library materials	195,352	-	195,352	41,408	236,760
Technology	169,701	-	169,701	-	169,701
Communications	69,928	-	69,928	-	69,928
Facilities and maintenance	352,328	-	352,328	-	352,328
Professional services	397,687	-	397,687	-	397,687
Other expenses	19,227	5,242	24,469	-	24,469
Donated goods and services	11,877	-	11,877	-	11,877
Capital outlay	236,018	-	236,018	(236,018)	-
Depreciation	-	-	-	275,846	275,846
Total Expenditures/Expenses	<u>3,461,289</u>	<u>5,308</u>	<u>3,466,597</u>	<u>102,319</u>	<u>3,568,916</u>
Change in Fund Balance/Net Position	2,162,858	53,544	2,216,402	(102,319)	2,114,083
Fund Balances/Net Position - Beginning of Year	<u>7,133,983</u>	<u>187,386</u>	<u>7,321,369</u>	<u>4,204,614</u>	<u>11,525,983</u>
Fund Balances/Net Position - End of Year	<u>9,296,841</u>	<u>240,930</u>	<u>9,537,771</u>	<u>4,102,295</u>	<u>13,640,066</u>

The accompanying notes are an integral part of these financial statements.

Grand County Library District
Notes to the Basic Financial Statements



Grand County Library District
Notes to the Financial Statements
December 31, 2025

I. Summary of Significant Accounting Policies

Grand County Library District (the “District”) was established November 8, 1994, by a vote of the Grand County electorate. The District operates under the laws of the State of Colorado and is governed by a Board of Trustees appointed by the Grand County Commissioners. The Trustees serve three-year terms and are not subject to term limits. The District was formed to provide for the selection, organization, and distribution of books and other materials to residents and visitors to the District. The District operates five libraries in Colorado: Fraser Valley, Granby, Juniper, Hot Sulphur Springs, and Kremmling.

The District’s financial statements are prepared in accordance with U.S. generally accepted accounting principles (“GAAP”). The Governmental Accounting Standards Board (“GASB”) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established by GAAP used by the District are discussed below.

A. Reporting Entity

The reporting entity consists of the primary government and component units. Component units are legally separate entities that are included in a government’s reporting entity because of the significance of their operating or financial relationships with the District. The District’s component units are the Grand County Library District Finance Corporation (the “Corporation”) which was created as a lease purchase mechanism to issue certificates of participation, and the Grand County Library Foundation (the “Foundation”) which was created to assist in raising funds for library construction. The transactions of the Corporation and Foundation have been blended into the District’s financial statements as if they were transactions of the District. The Foundation is accounted for as a Special Revenue Fund because its primary source of revenue is donations and contributions. The District is not a component unit of any other entity.

B. Government-wide and Fund Financial Statements

The District’s basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District’s major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. Currently, the District has only governmental activities.

1. Government-wide Financial Statements

In the government-wide Statement of Net Position, the governmental activities columns are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The District’s net position is reported in two parts – net invested in capital assets and unassigned net position.

The government-wide focus is on the sustainability of the District as an entity and the change in the District’s net position resulting from the current year’s activities.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

I. Summary of Significant Accounting Policies (continued)

B. Government-wide and Fund Financial Statements (continued)

2. Fund Financial Statements

The financial transactions of the District are reported in the General Fund which is a set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses.

The fund focus is on current available resources and budget compliance.

The General Fund accounts for resources devoted to financing the general services that the District performs for its citizens. General tax revenues and other sources of revenue used to finance the fundamental operations of the District are included in this fund.

The District's Special Revenue Fund Represents transactions of the Grand County Library Foundation which is a blended component unit.

C. Measurement Focus and Basis of Accounting

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures, or expenses are recognized in the accounts and reported in the financial statements.

1. Long-term Economic Focus and Accrual Basis

Governmental activities in the government-wide financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

2. Current Financial Focus and Modified Accrual Basis

The governmental fund financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

D. Financial Statement Accounts

1. Cash, Cash Equivalents and Investments

Cash and cash equivalents are defined as deposits that can be withdrawn at any time without notice or penalty and investments with maturities of three months or less.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

1. Cash, Cash Equivalents and Investments (continued)

Investments are stated at fair value or net asset value. The change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

The District's investment policy follows Colorado statutes specifying specific investment instruments meeting defined rating criteria in which local governments may invest, which include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Banker's acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market mutual funds
- Guaranteed investment contract
- Local government investment pools

2. Categories and Classification of Fund Balance

Governmental accounting standards establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, include Non-spendable, Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the general fund. The general fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. For further details of the various fund balance classifications refer to Note IV (E).

3. Capital Assets

Capital assets, which include buildings, improvements, equipment, and vehicles, are reported in the government-wide financial statements. Capital assets include assets with an individual cost of \$5,000 or more and an estimated useful life in excess of two years. Books and periodicals, although having an individual cost of less than \$5,000, are also considered capital assets. Such assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation.

**Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)**

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

3. Capital Assets (continued)

Books and periodicals are not depreciated but are fully disposed of on a weeding and removal policy. Criteria include usage and age, physical condition, and relevance. Additionally, construction in progress is not depreciated until the construction is complete. Buildings, vehicles and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Furniture and fixtures	7 - 10
Equipment	5 - 10
Buildings and improvements	7 - 40

4. Compensated Absences

The District allows its employees to accumulate sick and vacation leave, based on the employee's length and hours of service. A maximum of five weeks' vacation leave and twelve weeks' sick leave can carry over to the following year. The District does not pay accrued sick leave upon termination but includes the estimated portion of used sick time in future years as a part of the liability. Vacation leave is paid out upon termination. At year end, the estimated value of accumulated vacation and sick leave liability, including the District's portion of employment costs, is \$140,625.

5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has two types of items, which arise only under a modified accrual basis of accounting, that qualify for reporting in this category. Accordingly, the items, unavailable revenue, are reported only in the governmental funds balance sheet. The governmental fund reports unavailable revenues from two sources: property taxes and grant and pledge revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

6. Use of Estimates

The preparation of financial statements in conformity with GAAP requires the District's management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

II. Reconciliation of Government-wide and Fund Financial Statements

A. Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position

The governmental fund Balance Sheet includes adjustments between *fund balance – governmental funds* and *net position of governmental activities* as reported in the government-wide Statement of Net Position. One element of that reconciliation includes Non-current liabilities due in greater than one year. The details of this \$140,625 amount include \$140,625 of accrued compensated absences.

The governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances includes adjustments between *net change in fund balance of governmental funds* and *changes in net position of governmental activities* as reported in the government-wide Statement of Activities. A few elements of that reconciliation include depreciation on fixed assets of \$275,846 and capitalized assets of \$236,018, as well as library materials additions of \$41,408, and change in accrued compensated absences of \$21,083.

III. Stewardship, Compliance, and Accountability

A. Budgetary Information

Budgets are adopted on a basis consistent with U.S. generally accepted accounting principles. Annual appropriations are adopted for all funds. Expenditures may not legally exceed appropriations at the fund level. All appropriations lapse at year end. In the fall of each year, the District's Board of Trustees formally adopts a budget with appropriations by fund for the ensuing year pursuant to the Colorado Local Budget Law. The budget for the governmental funds are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP).

- (1) For the 2025 budget, prior to August 25, 2024, the County Assessor sent to the District a certified assessed valuation of all taxable property within the District's boundaries.
- (2) For the 2025 budget, on or before October 15, 2024, the Director submitted to the District's Board of Trustees a recommended budget that detailed the necessary property taxes needed along with other available revenues to meet the District's operating requirements.
- (3) For the 2025 budget, prior to December 15, 2024, the District computed and certified to the County Commissioners a rate of levy that will derive the necessary property taxes as computed in the proposed budget.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

III. Stewardship, Compliance, and Accountability (continued)

A. Budgetary Information (continued)

- (4) After a required public hearing, the District adopted the proposed budget and an appropriating resolution that legally appropriated expenditures for the upcoming year. For the 2025 budget, this final step was enacted prior to December 15, 2024.
- (5) After adoption of the budget resolution, the District may make the following changes: (a) supplemental appropriations to the extent of revenues in excess of expenditures in the estimated budget; (b) emergency appropriations; and (c) reduction of appropriations for which originally estimated revenues are insufficient.

Taxes levied in one year are collected in the succeeding year. Thus taxes certified in 2024 were collected in 2025 and taxes certified in 2025 will be collected in 2026. Taxes are due on January 1st in the year of collection; however, they may be paid in either one installment (no later than April 30th) or two equal installments (not later than February 28th and June 15th) without interest or penalty. Taxes that are not paid within the prescribed time bear interest at the rate of one percent (1%) per month until paid. Unpaid amounts and the accrued interest thereon become delinquent on June 15th.

B. TABOR Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20 ("TABOR"), which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the amendment.

One of the requirements of TABOR is for emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of fiscal year revenue (excluding bonded debt service). The District has reserved a portion of its December 31, 2025 year end fund balance in the General Fund for emergencies as required under TABOR in the amount of \$169,000, which is the approximate required reserve at December 31, 2025.

On November 5, 1996, the District's electorate approved a ballot question allowing the District to collect and expend any additional amounts raised over and above the limitation imposed by TABOR and any other Colorado law. The District believes this ballot question includes Colorado Revised Statute 29-1-301, which is commonly known as the "5.5% limit".

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

IV. Detailed Notes on All Funds

A. Deposits and Investments

The District's deposits are entirely covered by federal depository insurance ("FDIC") or by collateral held under Colorado's Public Deposit Protection Act ("PDPA"). The FDIC insures the first \$250,000 of the District's deposits at each financial institution. Deposit balances over \$250,000 are collateralized as required by PDPA. As of the year end, the carrying amount of the District's demand deposits was \$300,005. At year end; the District had the following investments and maturities:

	<u>Rating</u>	<u>Carrying Amounts</u>	<u>Maturities</u>	
			<u>Less than one year</u>	<u>More than five years</u>
<i>Deposits:</i>				
Petty cash	Not Rated	\$ 820	\$ 820	\$ -
Checking	Not Rated	67,304	67,304	-
Savings & money market	Not Rated	231,881	231,881	-
<i>Investments:</i>				
Certificates of Deposit - Negotiable	Not Rated	31,068	31,068	-
Certificates of Deposit - Non Negotiable	Not Rated	559,186	559,186	-
Mutual funds	Not Rated	181,740	181,740	-
Colostrust Investment Pool	AAAm	8,442,964	8,442,964	-
Total		<u>\$ 9,514,963</u>	<u>\$ 9,514,963</u>	<u>\$ -</u>

Fair Value of Investments

The District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and,
- *Level 3:* Unobservable inputs.

At December 31, 2025 the District had the following recurring fair value measurements:

Primary Government:

<u>Investments Measured at Fair Value</u>	<u>Total</u>	<u>Fair Value Measurements Using</u>		
		<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Certificates of Deposit - Negotiable	\$ 31,068	\$ -	\$ 31,068	\$ -
Certificates of Deposit - Non Negotiable	559,186	-	559,186	-
Mutual funds	181,740	181,740	-	-
Total	<u>\$ 771,994</u>	<u>\$ 181,740</u>	<u>\$ 590,254</u>	<u>\$ -</u>

Investments Measured at Net Asset Value

Colostrust Investment Pool	<u>\$ 8,442,964</u>
Total	<u>\$ 8,442,964</u>

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

IV. Detailed Notes on All Funds (continued)

A. Deposits and Investments (continued)

The Investment Pool represents investments in COLOTRUST which is a 2a7-like pool. The fair value of the pool is determined by the pool's share price. The District has no regulatory oversight for the pool.

Investments classified in Level 1 are valued using prices quoted in active markets for those securities. Investments classified in Level 2 are valued using the following approaches

- U.S. Treasuries, U.S. Agencies, and Commercial Paper: quoted prices for identical securities in markets that are not active;
- Repurchase Agreements, Negotiable Certificates of Deposit, and Collateralized Debt Obligations: matrix pricing based on the securities' relationship to benchmark quoted prices;
- Money Market, Bond, and Equity Mutual Funds: published fair value per share (unit) for each fund.

Interest Rate Risk. As a means of limiting its exposure to interest rate risk, the District diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer. The District coordinates its investment maturities to closely match cash flow needs and restricts the maximum investment term to less than five years from the purchase date. As a result of the limited length of maturities the District has limited its interest rate risk.

Credit Risk. State law and District policy limit investments to those authorized by State statutes including U.S. Agencies and 2a7-like pools. The District's general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments.

Concentration of Credit Risk. The District diversifies its investments by security type and institution. Investments may only be made in those financial institutions which are insured by the Federal Deposit Insurance Corporation, the Federal Home Mortgage Association, the Federal Savings and Loan Insurance Corporation, congressionally authorized mortgage lenders and investments that are federally guaranteed. Financial institutions holding District funds must provide the District with a statement of collateral in the form of a listing of securities pledged, and a copy of the certificate from the Banking Authority that states that the institution is an eligible public depository.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

IV. Detailed Notes on All Funds (continued)

B. Capital Assets

The District had the following capital asset changes during the past year:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities:				
Capital assets not being depreciated:				
Books and media	\$ 457,303	\$ 54,672	\$ (96,080)	\$ 415,895
Construction in progress	-	126,681	-	126,681
Total capital assets not being depreciated	<u>457,303</u>	<u>181,353</u>	<u>(96,080)</u>	<u>542,576</u>
Capital assets, being depreciated:				
Buildings	8,427,527	81,898	-	8,509,425
Furniture and fixtures	426,038	-	(1,283)	424,755
Equipment	259,054	27,439	(17,478)	269,015
Total capital assets being depreciated	<u>9,112,619</u>	<u>109,337</u>	<u>(18,761)</u>	<u>9,203,195</u>
Less accumulated depreciation for:				
Buildings	(4,695,701)	(255,140)	-	(4,950,841)
Furniture and fixtures	(426,038)	-	1,283	(424,755)
Equipment	(124,027)	(20,706)	17,478	(127,255)
Total accumulated depreciation	<u>(5,245,766)</u>	<u>(275,846)</u>	<u>18,761</u>	<u>(5,502,851)</u>
Governmental Activities Capital Assets, Net	<u>\$ 4,324,156</u>	<u>\$ 14,844</u>	<u>\$ (96,080)</u>	<u>\$ 4,242,920</u>

C. Long-term Liabilities

1. Changes in Obligations

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due within one year</u>
Accrued Compensated Absences*	\$ 119,543	\$ 21,082	\$ -	\$ 140,625	\$ 42,188
	<u>\$ 119,543</u>	<u>\$ 21,082</u>	<u>\$ -</u>	<u>\$ 140,625</u>	<u>\$ 42,188</u>

*The change in accrued compensated absences is presented as a net change.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

IV. Detailed Notes on All Funds (continued)

D. Receivables

Receivables as of the year end for the District's funds, including applicable allowances for doubtful accounts, are as follows:

Accounts receivable	\$	2,826
Property tax receivable		5,162,821
Less: Allowance for doubtful accounts		-
Total receivables		<u><u>\$ 5,165,647</u></u>

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The \$5,162,821 of property taxes receivable is unavailable revenue from property tax levied in 2025 but not available until 2026.

E. Fund Balance Disclosure

The District classifies governmental fund balances as follows:

Non-spendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

Spendable Fund Balance:

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation. This includes amounts required by the Colorado Constitution to be set aside for Emergencies and required to be held for debt service.

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority which is the Library Board of Trustees.

Assigned – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board or its management designee.

Unassigned - includes residual positive fund balance within the General Fund which has not been classified within the other above-mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The District uses restricted amounts to be spent first when both restricted and unassigned fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unassigned fund balance when expenditures are made.

The District does not have a formal minimum fund balance policy. However, the District's budget includes a calculation of targeted reserve positions and the Administration calculates targets and reports them annually to Board.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

IV. Detailed Notes on All Funds (continued)

E. Fund Balance Disclosure (continued)

Fund balances at year end are as follows:

Nonspendable	
Prepaid expenses	\$ 121,977
Total nonspendable	<u>121,977</u>
Restricted	
Tabor reserve	<u>169,000</u>
Total restricted	<u>169,000</u>
Committed	
Kremmling Library building fund	4,500,000
Economic stabilization	920,000
Technology / facilities acquisition	<u>150,000</u>
Total committed	<u>5,570,000</u>
Assigned	
Cash flow reserves	<u>681,703</u>
Total assigned	<u>681,703</u>
Unassigned	
	<u>2,754,161</u>
Total Fund Balances	<u>\$ 9,296,841</u>

V. Other Information

A. Risk Management

1. Colorado Special Districts Property and Liability Pool

The District is exposed to various risks of loss related to workers compensation and general liability. The District has acquired commercial coverage for these risks and any settled claims are not expected to exceed the commercial insurance coverage,

The District is also exposed to the risk of loss related to torts; theft of, damage to, and destruction of assets; and errors and omissions. To address such risks, the District is a participant in a public entity risk pool administered by Colorado Special Districts Property and Liability Pool ("CSDPL").

CSDPL's operations are funded by contributions from member governments. Coverage is provided in the amount of \$250,000 per claim or occurrence for property, \$1,000,000 per claim or occurrence for liability, and \$150,000 per claim or occurrence for crime. CSDPL has also acquired additional excess coverage from outside sources.

Surpluses or deficits realized by CSDPL for any given year are subject to change for such reasons as interest earnings on invested amounts for those years and funds, re-estimation of losses for those years and funds and credits or distributions from surplus for those years and funds.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

V. Other Information (continued)

A. Risk Management (continued)

1. Colorado Special Districts Property and Liability Pool (continued)

CSDPL's combined financial information for the year ended December 31, 2024, the latest date for which information is available, is summarized as follows:

Admitted Assets:	
Cash and investments	\$ 83,233,459
Other assets	<u>3,414,580</u>
Total Admitted Assets	<u>86,648,039</u>
Total Liabilities	<u>57,746,885</u>
Unassigned Surplus	\$ 28,901,154
Total revenues	\$ 32,245,532
Total underwriting expenses	(30,236,676)
Net investment income	<u>2,533,713</u>
Net Income	<u>\$ 4,542,569</u>

2. Other Risks

The District carried commercial insurance for all other risks of loss not addressed above, including employee health and accident insurance. Any settled claims are not expected to exceed the commercial insurance coverage.

B. Employee Benefit Plans

1. Retirement Savings Plan - IRC 401(a)

The District offers its employees a retirement savings plan created in accordance with Internal Revenue Code Section 401(a). The benefits a participant will receive depend solely on the amount contributed to the participant's account and the returns earned on investments of those contributions.

The plan requires all District employees who work 20 or more hours a week on a continuous basis to defer a portion of their salary until future years. The plan is administered and invested by Colorado Retirement Association. All continuous employees are required to make contributions equal to 3% of gross wages. The District also contributes 3% of the employee gross wages. Employees are 100% vested in their retirement contributions immediately and become vested in the employer's share of the contribution at the following vesting schedule:

**Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)**

V. Other Information (continued)

B. Employee Benefit Plans (continued)

1. Deferred Compensation Plan - IRC 401(a) (continued)

<u>Years of Service Completed</u>	<u>Specified Percent Vesting</u>
1	20%
2	40%
3	60%
4	80%
5 or more	100%

The District's current year covered payroll and total payroll was \$1,420,001 and \$1,479,234, respectively. For staff participating in the mandatory 401a plan, the District will match staff contributions to the 457 plan up to 3%, funded to the 401a plan. During the year, the District's required and actual contributions amounted to \$42,600. Employees' required and actual contributions amounted to \$42,195. There were \$3,220 in forfeitures in 2025.

2. Deferred Compensation Plan - IRC 457

The District offers its employees a traditional and roth deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. For staff participating in the mandatory 401a plan, the District will match staff contributions to the 457 plan up to 3% funded to the 401a plan.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are to be held in trust for the exclusive benefit of the plan participants and their beneficiaries.

The accrual basis of accounting is used for the plan. Revenues are recognized when earned and expenditures are recognized when incurred. Investments are recorded at market value. Employees are 100% vested in their deferred compensation contributions. During the year, the District's required and actual contributions amounted to \$36,334. Employees' contributions amounted to \$43,945.

C. Leases

The Hot Sulphur Springs Library is located in a building owned by Grand County, Colorado. Continued use of the building is set forth in an agreement. No rent is required but the District pays certain operating costs.

On August 11, 2003, the District entered into a lease agreement with the Town of Grand Lake for use of the land for Juniper Library in the Grand Lake. The lease term has a twenty-five-year life with unlimited, automatic extensions of 25 years available so long as the District is using the premises for a Library building and providing library services in a non-exclusive manner to the residents of the community of Grand Lake. The lease amount is \$1 annually.

Grand County Library District
Notes to the Financial Statements
December 31, 2025
(Continued)

V. Other Information (continued)

C. Leases (continued)

On January 1, 2019, the District entered into a lease agreement with the Town of Kremmling for use of the Kremmling Library building. The lease term is for ten (10) years from the date signed and may be amended at any time by mutual written consent of the Town and the District. The rent for the lease is the performance of obligations contained in the lease agreement, including such items as payment of liability insurance, electric and gas utilities, water, sewer, and trash fees, snow plowing, maintenance, and repair and upkeep of the premises.

The District considers these leases to be nonexchange transactions and they do not meet the requirements for the purposes of recording a lease asset and payable on the financial statements.

Grand County Library District
Required Supplemental Information



Grand County Library District
Schedule of Revenues, Expenditure and Change in Fund Balance - Budget to Actual
General Fund
For the Year Ended December 31, 2025
(With Comparative Totals For the Year Ended 2024)

	2025			Variance	2024
	Original Budget	Final Budget	Actual	From Final Budget	Actual
Revenues:					
Property taxes	5,135,140	5,135,140	4,877,765	(257,375)	4,974,584
Specific ownership taxes	216,000	216,000	245,347	29,347	229,262
Interest on taxes	-	-	10,800	10,800	11,652
Intergovernmental revenues	47,900	47,900	10,194	(37,706)	25,434
Earnings on investments	240,000	240,000	379,858	139,858	328,436
Donations	33,500	33,500	35,240	1,740	47,360
Donated goods and services	83,820	83,820	20,036	(63,784)	25,373
Other income	45,184	45,184	44,907	(277)	38,378
Total Revenues	5,801,544	5,801,544	5,624,147	(177,397)	5,680,479
Expenditures:					
Personnel services	1,994,357	1,994,357	1,941,666	52,691	1,837,900
Supplies	68,413	68,413	67,505	908	54,230
Library materials	213,182	213,182	195,352	17,830	225,200
Technology	177,508	177,508	169,701	7,807	116,200
Communications	65,011	65,011	69,928	(4,917)	61,379
Facilities and maintenance	358,669	358,669	352,328	6,341	303,209
Professional services	453,704	453,704	397,687	56,017	273,043
Other expenses	45,270	45,270	19,227	26,043	21,995
Donated goods and services	32,400	32,400	11,877	20,523	10,415
Capital outlay	274,300	274,300	236,018	38,282	257,180
Total Expenditures	3,682,814	3,682,814	3,461,289	221,525	3,160,751
Change in Fund Balance	2,118,730	2,118,730	2,162,858	44,128	2,519,728
Fund Balance - Beginning of Year			7,133,983		4,614,255
Fund Balance - End of Year			9,296,841		7,133,983

Grand County Library District
Schedule of Revenues, Expenditure and Change in Fund Balance - Budget to Actual
Special Revenue Fund
For the Year Ended December 31, 2025
(With Comparative Totals For the Year Ended 2024)

	<u>2025</u>			Variance From Final Budget	<u>2024</u>
	Original Budget	Final Budget	Actual		Actual
Revenues:					
Intergovernmental revenues	5,000	5,000	1,000	(4,000)	-
Donations	62,000	62,000	41,737	(20,263)	29,050
Investment income	6	6	15,207	15,201	9,977
Other income	2,340	2,340	908	(1,432)	2,338
Total Revenues	<u>69,346</u>	<u>69,346</u>	<u>58,852</u>	<u>(10,494)</u>	<u>41,365</u>
Expenditures					
Supplies	685	685	66	619	75
Technology	-	-	-	-	2,500
Other expenses	16,300	16,300	5,242	11,058	5,080
Total Expenditures	<u>16,985</u>	<u>16,985</u>	<u>5,308</u>	<u>11,677</u>	<u>7,655</u>
Change in Fund Balance	<u>52,361</u>	<u>52,361</u>	53,544	<u>1,183</u>	33,710
Fund Balance - Beginning of Year			<u>187,386</u>		<u>153,676</u>
Fund Balance - End of Year			<u>240,930</u>		<u>187,386</u>